

White paper on low-skilled adults

POLICY DEVELOPMENT**STRATEGY/ACTION PLAN** **NORWAY**

Timeline

2016 **Approved/Agreed** 2017 **Implementation** 2018 **Implementation**
2019 **Implementation** 2020 **Implementation** 2021 **Completed**

ID number 28773

Description

The white paper, *From exclusion to new opportunities: coordinated efforts for adult education*, was approved in the Council of State in February 2016. It targets low-skilled adults at risk of exclusion from the labour market. It aims at increasing opportunities for training and recognition of prior learning. The white paper proposes three main measures and supports development of tools to map basic skills.

The three main measures from 2016 (the information may be outdated) are:

- (a) easier access to education for adults while working;
- (b) better opportunities for refugees to learn Norwegian;
- (c) better opportunities to learn Norwegian while in education.

2016 Approved/Agreed

2017 Implementation

2018 Implementation

2019 Implementation

Implementation of measures continued in 2019. Norwegian training rules were updated.

2020 Implementation

Several options for adults to attend education courses while working have been initiated.

2021 Completed

Measures have been initiated and the new Government has continued the work since autumn 2021.

Bodies responsible

- Council of State

Target group

Learners

Adult learners

Thematic categories

Modernising VET offer and delivery

Acquiring key competences

Transparency and portability of VET skills and qualifications

Learners' possibilities of accumulation, validation and recognition of learning outcomes acquired non-formally and informally

Supporting lifelong learning culture and increasing participation

Providing for individuals' re- and upskilling needs

Ensuring equal opportunities and inclusiveness in education and training

Subsystem

IVET CVET

Further reading

[White paper 16 \(2015-16\)](#)

“ ... ” Cite as

Cedefop, & ReferNet. (2026). White paper on low-skilled adults: Norway. In Cedefop, & ReferNet. (2026). *Timeline of VET policies in Europe* (2025 update) [Online tool].

<https://www.cedefop.europa.eu/en/tools/timeline-vet-policies-europe/search/28773>